

Message Text

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62

ORIGIN EUR-25

INFO OCT-01 IO-14 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-04 RSC-01

PRS-01 SPC-03 TRSE-00 SAJ-01 SS-20 NSC-10 DODE-00

ACDA-19 CU-04 EB-11 OMB-01 /145 R

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APPROVED BY EUR:GSSPRINGSTEEN

CSCE TASK FORCE

EUR/RPM:EJSTREATOR

PM/DCA: VBAKER

ACDA:THIRSCHFELD

L/EUR:MR. SMALL NSC:WHYLAND

OSD/ISA:COL MICHAEL

JCS/J-5:COL LAFFERTY INFO)

S/S: MR. GAMMON

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FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION GENEVA

AMEMBASSY VIENNA

CINCEUR

USNMR SHAPE

C O N F I D E N T I A L STATE 211308

E.O. 11652:GDS

TAGS: PFOR, PARM

SUBJ: CSCE - CONFIDENCE BUILDING MEASURES

REF: NATO 5085

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GENEVA FOR USDEL CSCE

VIENNA FOR USDEL MBFR

1. FOLLOWING IS GUIDANCE FOR USE IN OCTOBER 26 POLADS
DISCUSSION ON VOLUNTARY CHARACTER OF CSCE CONFIDENCE
BUILDING MEASURES (CBM'S).

2. WE CONTINUE TO VIEW CBM'S AS VOLUNTARY IN CHARACTER,
AND TO OPPOSE ANY FORM OF LANGUAGE IN EVENTUAL CSCE AGREE-
MENTS THAT WOULD IMPLY A CONTRACTUAL OR TREATY OBLIGATION
FOR THESE OR OTHER MEASURES. AS A PRACTICAL MATTER, WE
ARE ALSO SKEPTICAL THAT VOLUNTARY CHARACTER OF CBM'S CAN
BE DEFINED SO AS TO INDICATE THAT THESE MEASURES CONTAIN
SOME SPECIFIC DEGREE OF OBLIGATION.

3. WE AGREE WITH FRG SPEAKING NOTES (REFTEL) THAT CBM
ARRANGEMENTS SHOULD BE ACCEPTED BY ALL CONFERENCE
PARTICIPANTS, AND VIEW THIS IN TERMS OF GENERAL AGREEMENT
ON NATURE OF THE MEASURES TO BE ARRIVED AT BY PARTICIPANTS
ON A BASIS OF UNANIMITY OR CONSENSUS. WE CONTINUE TO
THINK THAT ILLUSTRATIVE LISTS ARE A SUITABLE MEANS TO LAY

THE GROUNDWORK FOR SUCH CONSENSUS. FURTHER, WE AGREE THAT
ACCEPTANCE OF THESE MEASURES INVOLVES SOME MORAL AND
POLITICAL COMMITMENT TO PARTICIPATE IN CARRYING THEM OUT.

4. WE AGREE WITH FRG SPEAKING NOTE THAT CBM'S WOULD BE
SELF-ENFORCING, AND NOT SUBJECT TO VERIFICATION, OR
MONITORING BY A SPECIAL BODY. WE ALSO AGREE IT IS PRE-
MATURE TO DECIDE ON FORM FOR CBM ARRANGEMENTS, WHICH WILL
BE PART OF OVERALL FORMAT FOR RECORDING FINAL RESULTS OF
CSCE. WHEN TIME ARRIVES FOR DRAFTING LANGUAGE EMBODYING
AGREEMENT BY PARTICIPANTS TO CBM'S, WE WILL WISH TO AVOID
PHRASING SUCH AS QTE CONFEREES UNDERTAKE TO UNQTE, OR
OTHER FORM OF WORDS WHICH WOULD CONSTITUTE OR IMPLY A
FORMAL COMMITMENT.

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